

# Yorkshire Ambulance Service MHS



NHS Trust

An Aspirant Foundation Trust

MEETING TITL			MEETING DATE					
Trust Board Me	eting in Pub	olic	22/07/2014					
TITLE of PAPE	R			nisational Audit validation)	PAPER	REF	5.8	
STRATEGIC OBJECTIVE		N/A Choo	ose an ite	em.	<u>I</u>		<u> </u>	
PURPOSE OF PAPER	THE		In previous years every designated body has completed Organisational Readiness Self- Assessment (ORSA) exercises, to demonstrate its level of preparedness for delivering revalidation. Now that revalidation is well underway, there is a similar need to provide assurance to patients, the public, the service and the profession that the systems and processes underpinning revalidation are in place and are working effectively, to ensure that every licensed doctor's fitness to practise is monitored and assessed on a regular basis.					
For Approval				For Assurance				
For Decision				Discussion/Info	ormation			
AUTHOR / LEAD	Julian Mar Medical Di			ACCOUNTABL DIRECTOR	E Exec Direc	cutive Medical		
	an audit trail	l of the	e develop	ide date(s) as ap ment(s)/proposal tee/Group:				
FREVIOUSET AGREED AT.			Choose Choose	an item.	Click here to en a date. Click here to en a date.			
RECOMMENDATION			The Board is recommended to accept the report, understanding that this document, the Statement of Compliance and the Annual Audit will be shared with the NHS England higher level Responsible Officer. The Board is recommended to approve the Statement of Compliance confirming that the Trust, as a Designated Body, is in compliance with the					
			regulatio	•				

RISK ASSESSMENT		Yes	No				
Corporate Risk Register and/or Board Ass amended If 'Yes' – expand in Section 4. / attached paper							
<b>Resource Implications (Financial, Workfor</b> If 'Yes' – expand in Section 2. / attached paper							
Legal implications/Regulatory requirement If 'Yes' – expand in Section 2. / attached paper							
<b>Equality and Diversity Implications</b> If 'Yes' – please attach to the back of this paper							
ASSURANCE/COMPLIANCE	ASSURANCE/COMPLIANCE						
Care Quality Commission Registration Outcome(s)	16: Assessing and monitoring the qualit of service provision 12: Requirements relating to workers Choose an item.						
NHSLA Risk Management Standards for Ambulance Trusts       1: Governance         3: Competent & Capable Workforce         Choose an item.							

### 1. Executive summary

Two doctors have a prescribed connection with the Trust, being wholly employed by Yorkshire Ambulance Service NHS Trust (YAS); they are the Executive and Deputy Medical Directors. Both doctors have completed annual appraisals, maintained licences to practice, and successfully revalidated in 2013-14. The Trust is a Designated Body for these doctors but, as only two doctors have a prescribed connection with the Trust, an agreement has been reached that the Responsible Officer is the Medical Director of Mid Yorkshire Hospitals NHS Trust.

A further six doctors are employed by the Trust on part time contracts or open-ended secondments. These doctors' other employers are their Designated Body and, whilst appraisal and PDR by YAS contributes to their overall appraisal for revalidation purposes, they do not have a prescribed connection with the Trust.

The Trust also holds honorary contracts with 20 further doctors who are members of YAS BASICS. The activity reports produced by the Trust's Medical Governance Lead are available to these doctors to help inform their appraisal at their employing trusts.

### 2. Purpose of the Paper

In previous years every designated body has completed Organisational Readiness Self-Assessment (ORSA) exercises, to demonstrate its level of preparedness for delivering revalidation. Now that revalidation is well underway, there is a similar need to provide assurance to patients, the public, the service and the profession that the systems and processes underpinning revalidation are in place and are working effectively, to ensure that every licensed doctor's fitness to practise is monitored and assessed on a regular basis.

### 3. Background

Medical Revalidation was launched in 2012 to strengthen the way that doctors are regulated, with the aim of improving the quality of care provided to patients, improving patient safety and increasing public trust and confidence in the medical system.

Provider organisations have a statutory duty to support their Responsible Officers in discharging their duties under the Responsible Officer Regulations<sup>1</sup> and it is expected that Trust Board will oversee compliance by:

- monitoring the frequency and quality of medical appraisals in their organisations;
- checking there are effective systems in place for monitoring the conduct and performance of their doctors;

<sup>&</sup>lt;sup>1</sup> The Medical Profession (Responsible Officers) Regulations, 2010 as amended in 2013' and 'The General Medical Council (Licence to Practise and Revalidation) Regulations Order of Council 2012'

- confirming that feedback from patients is sought periodically so that their views can inform the appraisal and revalidation process for their doctors;
- ensuring that appropriate pre-employment background checks (including preengagement for Locums) are carried out to ensure that medical practitioners have qualifications and experience appropriate to the work performed.

### 4. Governance Arrangements

Although the Trust employs eight doctors, and has honorary contracts with 20 more as members of the YAS BASICS scheme, YAS is only the main employer for two these; they are the Executive and Deputy Medical Directors.

As the Trust employs doctors it is registered as a Designated Body with NHS England but, as there are only two doctors who fall within the bounds of this Designated Body agreement has been reached that the role of Responsible Officer for YAS is the Responsible Officer for Mid Yorkshire Hospitals NHS Trust, currently Dr Richard Jenkins, Medical Director MYHT.

The remaining doctors employed by the Trust are on permanent secondment to YAS and the overarching responsibility for their medical appraisal and revalidation lies with their own Designated Bodies and Responsible Officers. YAS has a responsibility to help inform doctors about their activity and performance whilst working for YAS and this is satisfied by two means. Clinical performance is reviewed by the Medical Governance Lead and reports are available to individual clinicians. Managerial performance is reviewed through the Trust's Performance Development Review (PDR) process and individual doctors incorporate these into their annual appraisals.

The major trauma desk paramedic reviews all trauma incidents within the YAS area in real time, and will arrange for deployment of immediate care doctors to appropriate incidents. This attendance is logged on the trauma desk spreadsheet, which records all trauma incidents. When the doctor is clear from the incident, the trauma desk will record any advanced interventions by that doctor, any adverse outcomes or complications, whether the doctor accompanied the patient to hospital, and the doctor's time on scene.

Dr Pountney reviews the trauma log on a weekly basis, and reviews PRFs and CAD notes of incidents where there have been advanced interventions made, and if required will ask for further information from the clinicians involved, ensuring appropriate actions have been made, and relevant pathways have been followed.

If rapid sequence induction of anaesthesia is performed, a dedicated audit form must be completed and returned to Dr Pountney for review to ensure the intervention was appropriate, and protocol has been followed. If Dr Pountney performed the RSI, he will complete the audit form and then forward to either Dr Macklin or Dr Pinnell for review. Summaries of immediate care doctor activity is collated by Dr Pountney on a monthly basis allowing review of both YAS immediate care activity, as well as individual doctors activity and interventions. This monthly review is then collated into a larger annual review.

#### a. Policy and Guidance

Guidance on medical appraisal is incorporated into the wider draft Medical Governance Policy awaiting approval by the Trust's Senior Management Group (SMG).

#### 5. Medical Appraisal

#### a. Appraisal and Revalidation Performance Data

Of the two doctors directly substantively employed by the Trust, both have successfully completed medical appraisals in 2013-14.

#### b. Appraisers

Dr Andrew Pountney, YAS Medical Governance Lead, is the only recognised medical appraiser in the Trust. He is substantively employed by MYHT, seconded to YAS, and receives support and training through his substantive employer.

#### c. Quality Assurance

YAS doctors use the Model Appraisal Guide (MAG) published by the General Medical Council (GMC)

Since the YAS BASICS governance process was made more robust (May 2013), there have been no adverse clinical incidents or complaints received.

There have been complex cases, and these have resulted in case reviews and discussion with clinicians involved, both to offer support after challenging circumstances and also to review clinical practice and to identify any lessons which could be learned.

There have been several YAS BASICS process improvements since January 2013, when the medical governance lead post was instigated:

- It was identified that tasking of YAS BASICS doctors could be haphazard, and as a result the decision of whether or not to deploy a doctor has been moved from the alternative response desk despatcher, to the major trauma desk paramedic.
- A gap in provision of immediate care cover was been identified in South Yorkshire, and as a result two appropriately trained and experienced

doctors from this area have been recruited into YAS BASICS, giving us better coverage of the whole YAS footprint.

- Robust protocols and audit trails are now in place for the more complex doctor interventions (RSI and PALM), ensuring these are carried out appropriately, and safely to maximise patient safety and minimise risk. Furthermore, cases where advanced interventions have been performed (or should have been but weren't) are reviewed by Dr Pountney, to ensure appropriate clinical practice by YAS BASICS doctors.
- There is now an annual appraisal process whereby YAS BASICS doctors are required to submit information for the preceding year, including continual professional development activity and immediate care activity, as well as to identify areas for development for the forthcoming year. This is reviewed by Dr Pountney to ensure the YAS BASICS doctors are appropriately trained and remaining up to date. Recommendations regarding further training are made as required, and support is offered where needed. To support this process YAS BASICS doctors are provided with a summary of their activity (incidents attended, interventions performed and any critical events or complaints). This will be used by the doctors to inform their annual appraisal, since they must declare their prehospital care work at this.
- Following some confusion around the tasking of (and requests for, by YAS BASICS doctors) alternative air resources (notably RAF search and rescue, and police), and hospital medical teams, simple flowcharts have been developed for use by the control room to ensure these resources are used appropriately, and only after agreement from the medical incident commander.

(See Appendix B; Quality assurance audit of appraisal inputs and outputs)

#### d. Access, security and confidentiality

No issues reported

#### e. Clinical Governance

Individual doctors will receive an annual activity summary of their work with YAS BASICS, including number of incidents attended, number of patients attended, advanced (i.e. beyond the scope of a paramedic) interventions made, adverse outcomes and complaints. The practitioner will use this to inform their annual appraisal process with their employer.

### 6. Revalidation Recommendations

Two recommendations for revalidation were made in 2013-14. One was a positive recommendation resulting in successful revalidation. The other was deferred for six months, to attempt to gain patient feedback, and subsequently successfully revalidated.

See **Appendix C**; Audit of revalidation recommendations

### 7. Recruitment and engagement background checks

Including pre and post-employment checks; Checks on locums;

#### See Appendix E

Audit of recruitment and engagement background

#### 8. Monitoring Performance

Performance is monitored through the annual appraisal process conducted by an approved appraiser. Reflective practice, including ad hoc debrief, forms part of the doctors' appraisal portfolios.

#### 9. Responding to Concerns and Remediation

No concerns were identified.

### 10. Risk and Issues

One of the components of enhanced appraisal is the collection of patient feedback on an individual doctor's performance. This can be particularly challenging in the prehospital environment and resulted in deferment of one recommendation for revalidation by six months whilst further attempts to collect feedback were made. It is likely that collection of patient feedback will remain and issue and a risk to future revalidation.

## 11. Corrective Actions, Improvement Plan and Next Steps

None required.

### 12. Recommendations

The Board is recommended to accept the report, understanding that this document, the Statement of Compliance and the Annual Audit will be shared with the NHS England higher level Responsible Officer.

The Board is recommended to approve the Statement of Compliance (at **Appendix**  $\mathbf{F}$ ) confirming that the Trust, as a Designated Body, is in compliance with the regulations.

# Annual Report Template Appendix A

Audit of all missed or incomplete appraisals audit

Doctor factors (total)	Number
Maternity leave during the majority of the 'appraisal due window'	0
Sickness absence during the majority of the 'appraisal due window'	0
Prolonged leave during the majority of the 'appraisal due window'	0
Suspension during the majority of the 'appraisal due window'	0
New starter within 3 month of appraisal due date	0
New starter more than 3 months from appraisal due date	0
Postponed due to incomplete portfolio/insufficient supporting information	0
Appraisal outputs not signed off by doctor within 28 days	0
Lack of time of doctor	0
Lack of engagement of doctor	0
Other doctor factors	0
(describe)	
Appraiser factors	Number
Unplanned absence of appraiser	0
Appraisal outputs not signed off by appraiser within 28 days	0
Lack of time of appraiser	0
Other appraiser factors (describe)	0
(describe)	
Organisational factors	Number
Administration or management factors	0
Failure of electronic information systems	0
Insufficient numbers of trained appraisers	0
Other organisational factors (describe)	0

# Annual Report Template Appendix B

# Quality assurance audit of appraisal inputs and outputs

Total number of appraisals completed		Number
	Number of appraisal portfolios sampled (to demonstrate adequate sample size)	Number of the sampled appraisal portfolios deemed to be acceptable against standards
Appraisal inputs	2	2
Scope of work: Has a full scope of practice been described?	2	2
Continuing Professional Development (CPD): Is CPD compliant with GMC requirements?	2	2
Quality improvement activity: Is quality improvement activity compliant with GMC requirements?	2	2
Patient feedback exercise: Has a patient feedback exercise been completed?	2	1
Colleague feedback exercise: Has a colleague feedback exercise been completed?	2	2
Review of complaints: Have all complaints been included?	2	2
Review of significant events/clinical incidents/SUIs: Have all significant events/clinical incidents/SUIs been included?	2	2
Is there sufficient supporting information from all the doctor's roles and places of work?	2	2
<ul> <li>Is the portfolio sufficiently complete for the stage of the revalidation cycle (year 1 to year 4)?</li> <li>Explanatory note:</li> <li>For example <ul> <li>Has a patient and colleague feedback exercise been completed by year 3?</li> <li>Is the portfolio complete after the appraisal which precedes the revalidation recommendation (year 5)?</li> <li>Have all types of supporting information been included?</li> </ul> </li> </ul>	2	2
Appraisal Outputs		
Appraisal Summary	2	2
Appraiser Statements	2	2
PDP	2	2

# Annual Report Template Appendix C

## Audit of revalidation recommendations

Revalidation recommendations between 1 April 2013 to 31 March 2014						
Recommendations completed on time (within the GMC recommendation window)	2					
Late recommendations (completed, but after the GMC recommendation window closed)	0					
Missed recommendations (not completed)	0					
TOTAL	2					
Primary reason for all late/missed recommendations						
For any late or missed recommendations only one primary reason must be identified						
No responsible officer in post	N/A					
New starter/new prescribed connection established within 2 weeks of revalidation due date	N/A					
New starter/new prescribed connection established more than 2 weeks from revalidation due date	N/A					
Unaware the doctor had a prescribed connection	N/A					
Unaware of the doctor's revalidation due date	N/A					
Administrative error	N/A					
Responsible officer error	N/A					
Inadequate resources or support for the responsible officer role	N/A					
Other	N/A					
Describe other						
TOTAL [sum of (late) + (missed)]	0					

# Annual Report Template Appendix D

# Audit of concerns about a doctor's practice

Concerns about a doctor's practice	High level	Medium level	Low level	Total		
Number of doctors with concerns about their practice in the last 12 months Explanatory note: Enter the total number of doctors with concerns in the last 12 months. It is recognised that there may be several types of concern but please record the primary concern				0		
Capability concerns (as the primary category) in the last 12 months				0		
Conduct concerns (as the primary category) in the last 12 months				0		
Health concerns (as the primary category) in the last 12 months				0		
Remediation/Reskilling/Retraining/Rehabilitation						
Numbers of doctors with whom the designated body has a prescribed connection as at 31 March 2014 who have undergone formal remediation between 1 April 2013 and 31 March 2014 Formal remediation is a planned and managed programme of interventions or a single intervention e.g. coaching, retraining which is implemented as a consequence of a concern about a doctor's practice						
A doctor should be included here if they were undergoing during the year	remedia	tion at any po	bint			
Consultants (permanent employed staff including honora other government /public body staff)	ry contrac	t holders, N⊦	IS and	N/A		
Staff grade, associate specialist, specialty doctor (perman hospital practitioners, clinical assistants who do not have elsewhere, NHS and other government /public body staff	a prescri	•	•	N/A		
General practitioner (for NHS England area teams only; on list, Armed Forces)	doctors or	n a medical p	erformers	N/A		
Trainee: doctor on national postgraduate training scheme training boards only; doctors on national training program		l education a	nd	N/A		
Doctors with practising privileges (this is usually for independent healthcare providers, however practising privileges may also rarely be awarded by NHS organisations. All doctors with practising privileges who have a prescribed connection should be included in this section, irrespective of their grade)						
Temporary or short-term contract holders (temporary emp who are directly employed, trust doctors, locums for servi trainees not on national training schemes, doctors with fix etc) All DBs	ice, clinica	al research fe	llows,	N/A		
Other (including all responsible officers, and doctors regis members of faculties/professional bodies, some manager		•	ency,	N/A		

research, civil service, other employed or contracted doctors, doctors in wholly independent practice, etc) All DBs	
TOTALS	0
Other Actions/Interventions	
Local Actions:	
Number of doctors who were suspended/excluded from practice between 1 April and 31 March:	0
Explanatory note: All suspensions which have been commenced or completed between 1 April and 31 March should be included	
Duration of suspension: Explanatory note: All suspensions which have been commenced or completed between 1 April and 31 March should be included Less than 1 week	0
1 week to 1 month 1 – 3 months 3 - 6 months 6 - 12 months	
Number of doctors who have had local restrictions placed on their practice in the last 12 months?	0
GMC Actions:	Number
Number of doctors who:	
Were referred to the GMC between 1 April and 31 March	0
Underwent or are currently undergoing GMC Fitness to Practice procedures between 1 April and 31 March	0
Had conditions placed on their practice by the GMC or undertakings agreed with the GMC between 1 April and 31 March	0
	0
the GMC between 1 April and 31 March Had their registration/licence suspended by the GMC between 1 April and 31	-
the GMC between 1 April and 31 March Had their registration/licence suspended by the GMC between 1 April and 31 March	0
the GMC between 1 April and 31 March         Had their registration/licence suspended by the GMC between 1 April and 31 March         Were erased from the GMC register between 1 April and 31 March	0
the GMC between 1 April and 31 March Had their registration/licence suspended by the GMC between 1 April and 31 March Were erased from the GMC register between 1 April and 31 March National Clinical Assessment Service actions: Number of doctors about whom NCAS has been contacted between 1 April and 31	0
the GMC between 1 April and 31 March Had their registration/licence suspended by the GMC between 1 April and 31 March Were erased from the GMC register between 1 April and 31 March National Clinical Assessment Service actions: Number of doctors about whom NCAS has been contacted between 1 April and 31 March:	0 0 Number
the GMC between 1 April and 31 March         Had their registration/licence suspended by the GMC between 1 April and 31         March         Were erased from the GMC register between 1 April and 31 March         National Clinical Assessment Service actions:         Number of doctors about whom NCAS has been contacted between 1 April and 31         March:         For advice	0 0 Number 0
the GMC between 1 April and 31 March Had their registration/licence suspended by the GMC between 1 April and 31 March Were erased from the GMC register between 1 April and 31 March National Clinical Assessment Service actions: Number of doctors about whom NCAS has been contacted between 1 April and 31 March: For advice For investigation	0 0 Number 0 0

# Annual Report Template Appendix E

# Audit of recruitment and engagement background checks

Number of new doctors (including all new prescribed connections) who have commenced in last 12 months (including where appropriate locum doctors)									e							
Permanent employ	ed doct	ors												C	)	
Temporary employed doctors											0	)				
Locums brought in to the designated body through a locum agency										C	)					
Locums brought in to the designated body through 'Staff Bank' arrangements										C	)					
Doctors on Perform	ners Lis	ts												0	)	
Other														C	)	
Explanatory note: This includes independent contractors, doctors with practising privileges, etc. For membership organisations this includes new members, for locum agencies this includes doctors who have registered with the agency, etc																
TOTAL														0	)	
For how many of these doc	tors wa	as the f	ollowing	informa	ation avai	ilable wi	thin 1 m	onth of the	doctor's	sstarting	date (nu	mbers)				
	Total	Identity check	Past GMC issues	GMC conditions or undertakings	On-going GMC/NCAS investigations	BDS	2 recent references	Name of last responsible officer	Reference from last responsible officer	Language competency	Local conditions or undertakings	Qualification check	Revalidation due date	Appraisal due date	Appraisal outputs	Unresolved performance concerns
Permanent employed doctors																
Temporary employed doctors																
Locums brought in to the designated body through a locum agency																

Locums brought in to the designated body through 'Staff Bank' arrangements													
Doctors on Performers Lists													
Other (independent contractors, practising privileges, members, registrants, etc)													
Total (these cells will sum automatically)													
For Providers – use of locum doct Explanatory note: Number of locum NB: this section may change as a The total WTE headcount is include	m sessions use result of the S0	CL Project	-						loctors				
The total WTE headcount is includ	led to show the	Total establish specialty (curre approved WTE	Consu Overal	-	SAS Ove r nun	vered by S doctors erall nber of um days	: Tra gra nu	ainees (a ades): Ov mber of I	rall	num	al Overal ber of lo		
		headcount)		used		use	•	da	ys used		day	5 4504	
Surgery													
Medicine													
Psychiatry													
Obstetrics/Gynaecology													
Accident and Emergency													
Anaesthetics													

Radiology					
Pathology					
Other					
Total in designated body (This includes all doctors not just those with a prescribed connection)					
Number of individual locum attachments by duration of attachment (each contract is a separate 'attachment' even if the same doctor fills more than one contract)	Total	Pre- employment checks completed (number)	Induction or orientation completed (number)	Exit reports completed (number)	Concerns reported to agency or responsible officer (number)
2 days or less					
3 days to one week					
1 week to 1 month					
1-3 months					
3-6 months					
6-12 months					
More than 12 months					
Total					

#### Appendix F

#### **Designated Body Statement of Compliance**

The board of Yorkshire Ambulance Service NHS Trust has carried out and submitted an annual organisational audit (AOA) of its compliance with The Medical Profession (Responsible Officers) Regulations 2010 (as amended in 2013) and can confirm that:

1. A licensed medical practitioner with appropriate training and suitable capacity has been nominated or appointed as a responsible officer;

Comments:

2. An accurate record of all licensed medical practitioners with a prescribed connection to the designated body is maintained;

Comments:

3. There are sufficient numbers of trained appraisers to carry out annual medical appraisals for all licensed medical practitioners;

Comments:

4. Medical appraisers participate in ongoing performance review and training / development activities, to include peer review and calibration of professional judgements (Quality Assurance of Medical Appraisers or equivalent);

Comments:

5. All licensed medical practitioners<sup>2</sup> either have an annual appraisal in keeping with GMC requirements (MAG or equivalent) or, where this does not occur, there is full understanding of the reasons why and suitable action taken;

Comments:

6. There are effective systems in place for monitoring the conduct and performance of all licensed medical practitioners<sup>1</sup>, which includes [but is not limited to] monitoring: in-house training, clinical outcomes data, significant events, complaints, and feedback from patients and colleagues, ensuring that information about these is provided for doctors to include at their appraisal;

Comments:

<sup>&</sup>lt;sup>2</sup> Doctors with a prescribed connection to the designated body on the date of reporting.

7. There is a process established for responding to concerns about any licensed medical practitioners<sup>1</sup> fitness to practise;

Comments:

8. There is a process for obtaining and sharing information of note about any licensed medical practitioners' fitness to practise between this organisation's responsible officer and other responsible officers (or persons with appropriate governance responsibility) in other places where licensed medical practitioners work;

Comments:

9. The appropriate pre-employment background checks (including pre-engagement for Locums) are carried out to ensure that all licenced medical practitioners<sup>3</sup> have qualifications and experience appropriate to the work performed; and

Comments:

10. A development plan is in place that addresses any identified weaknesses or gaps in compliance to the regulations.

Comments:

Signed on behalf of the designated body

Name: \_\_\_\_\_ Signed: \_\_\_\_\_

[chief executive or chairman a board member (or executive if no board exists)]

<sup>&</sup>lt;sup>3</sup> Doctors with a prescribed connection to the designated body on the date of reporting.